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May 19, 2015

Kimberly D. Bose, Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, DC 20426

RE: Tennessee Gas Pipeline Company, L.L.C.; Federal Energy Regulatory Commission ("Commission") Docket No. PF14-22-000

Dear Secretary Bose:

The Town of Merrimack ("Town") respectfully requests that the Federal Energy Regulatory Commission ("Commission") add the Town of Merrimack, New Hampshire's correspondence dated May 14, 2015 (copy enclosed as Exhibit 1) to the list of concerns Tennessee Gas Pipeline Company, L.L.C. must address in its next iteration of the Resource Reports in the above captioned docket per the Commission's May 15, 2015 Comments on Draft Resource Reports at General Comment 3, page 1 ("Commission Comments"). Note the March 5, 2015 date on the enclosed letter to AECOMM, consultant to the Tennessee Gas Pipeline Company, LLC ("TGP"), providing this preliminary list of the numerous sensitive environmental areas impacted by the proposed route of the Northeast Energy Direct Project ("NED Project") through the Town toward Dracut, Massachusetts. To date, the Town's concerns have not been addressed by TGP and the Town looks to the Commission to assist in obtaining the information the Town seeks and which is vital to assessing the local impacts associated with the NED Project.

The Town also encloses (Exhibit 2) a list of health and safety questions regarding the NED Project which have been presented to TGP and/or its consultants several times over the course of the past several months including at a recent public information meeting in Town. Despite the Town's repeated communications, TGP has not provided the requested information. The Town respectfully requests that the Commission add this list of questions to General Comment 3 at Page 1 of the Commission Comments.

In addition to these specific concerns about impacts to sensitive resources and public health and safety including, for example, the Town's public water supply, conservation lands and protected species, schools and municipal services, the Town also has significant concerns about more overarching portions of the NED Project which mirror many of the EPA comments included with

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the Commission Comments. Specifically, the Town has yet to review any documentation clearly indicating the need for the NED Project or justifying the currently proposed route through Town versus other alternatives.

Finally, the lack of access for surveys concerns the Town. Specifically, the Town is working cooperatively with TGP to allow access to Town owned lands for surveys. In these discussions, TGP has repeatedly stated that the Town should not be able to review survey results before filing with the Commission. Further, TGP has taken the position that its ability to survey should not be conditioned upon Town personnel being present during the on-site survey work.

The Town will actively participate in this process in order to ensure that the alternatives analysis includes a complete review of impacts.

Thank you for your assistance with this matter.

Sincerely.

Joanna B. Tourangeau

JBT/as Enclosures





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RE: Tennessee Gas Pipeline Company, L.L.C.; Federal Energy Regulatory Commission ("Commission") Docket No. PF14-22-000

Dear Secretary Bose:

The Town of Merrimack ("Town") prepared the enclosed letter from the Town's Community Development Director to AECOM, consultant to the Tennessee Gas Pipeline Company, LLC ("TGP"), wherein the Town provides a brief and preliminary list of the numerous sensitive environmental areas impacted by the proposed route of the Northeast Energy Direct Project ("NED Project") through the Town toward Dracut, Massachusetts.

TGP justifies revising its proposed pipeline route to select the New Hampshire Powerline Alternative instead of the Massachusetts Alternative because use of the Massachusetts Alternative "will result in greater environmental impacts when compared to co-location with an existing linear utility corridor." Northeast Energy Direct Project Docket No. PF14-22-000, *Draft Environmental Report Resource Report 10: Alternatives* dated March, 2015 at 10-27 ("Resource Report"). However, based upon even just the very preliminary information the Town has collected to date in the attached, it appears that TGP's analysis of the environmental impacts associated with the New Hampshire Powerline Alternative, at least as it passes through the Town, is woefully deficient. For example, there is no mention of the fact that the New Hampshire Powerline Alternative traverses the Town aquifer and wellheads. Further, the Town is aware that multiple rare and uncommon species have been identified within the area of the New Hampshire Powerline Alternative as it passes through Town. However, these issues are not identified in the Resource Report.

The Town will actively participate in this process in order to ensure that the alternatives analysis includes a complete review of impacts.

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Thank you for your assistance with this matter.

Sincerely,

Joanna B. Tourangeau

JBT/as Enclosures



Town of Merrimack, New Hampshire

Community Development Department 6 Baboosic Lake Road Town Hall - Lower level - East Wing 603 424-3531 Fax 603 424-1408 www.merrimacknh.gov

Planning - Zoning - Economic Development - Conservation

March 5, 2015

Lori Ferry, Project Manager AECOM 10 Orms Street, Suite 405 Providence, RI 02904

RE:

Information Request, Tennessee Gas Pipeline Company, LLC, Northeast

Energy Direct Project, FERC Docket No. PF14-22

Dear Ms. Ferry:

The Town of Merrimack ("Town") received and reviewed the Tennessee Gas Pipeline Company, LLC ("TGP") January 26, 2015 request that the Town identify whether sensitive environmental areas within 0.25 or 0.50 miles (dependent on the nature of the sensitive area) of the proposed Northeast Energy Direct Project ("NED Project") - a natural gas pipeline which will traverse the Town.

Given that the NED Project as currently proposed impacts multiple conservation areas, wellhead protection areas (including the aquifer that provides more than half of the Town's water) and crosses one of the Town's major sewer interceptor lines, two major protected rivers and may have impacts to the NH Plating Site (a Federal Superfund Site), scenic areas, habitat for identified endangered species, recreational areas and the residences and private water supplies of many of the Town's citizens, it is vital to the Town that all such areas be accurately assessed and identified so as to ensure that all impacts to such sensitive receptors are avoided and/or mitigated. To this end the Town is highly motivated and willing to assist in accurate identification of these areas. As such, we have enclosed a preliminary list of such areas.

Unfortunately, the Town's resources are limited and the TGP request imposes a significant burden with regard to both staff and financial resources. The Town, must, therefore, request additional time and assistance from TGP to supplement these materials. We look forward to a public meeting with TGP to discuss how to best establish a process that will allow these areas to be fully identified and addressed.

The Town also asks that TGP provide the Town with an opportunity to review and comment upon any such materials prepared for submission to the Federal Energy Regulatory Commission in the above captioned matter in advance of such filing.

Sincerely,

Timothy J. Thompson, AICP Community Development Director

cc: Eileen Cabanel, Town Manager Kimberly D. Bose, Secretary

<u>Attachment: Preliminary List of "Sensitive Environmental Areas" within 0.25 or 0.50</u> <u>Miles of NED "Study Corridor"</u>

- Two Town-owned parcels of conservation land are crossed by the proposed route:
 - o Horse Hill Nature Preserve; and
 - o Gilmore Hill Memorial Forest:
- At least 12 wetland areas (including Naticook Brook and the Merrimack River) are crossed by the proposed route
 - At least 4 ponds and small streams are located on the Horse Hill Nature Preserve property, providing important habitat area for several endangered/threatened species;
 - An area of Gilmore Hill Memorial Forest contains an area of sensitive vegetation/habitat that will be explained further in future responses;
 - Of particular concern regarding the Merrimack River is the construction of the pipeline under the river, the permanence of the installation under the river as it may be affected by flow or river course changes over time, and the safety history of such river crossings.
 - The Lower Merrimack River is a Designated Protected River under NH RSA 483 in accordance with the State's Rivers Management and Protection Program.
- The Town's highest yield aquifer is located within the study area, which is part of both a Wellhead Protection Area and Aquifer Conservation District (see also attached letter and map from MVD);
 - 2 of the Merrimack Village District (MVD) water supply wells are located in close proximity to the proposed route (MVD Well #2 is approximately 550 feet from the proposed route, MVD Well #3 is approximately 2500 feet from the proposed route);
 - This aquifer and pair of supply wells provide more than half of the water service to the Town;
- The proposed route would cross MVD waterlines in at least 10 locations;
- The propose route would cross municipal and private sewer lines in at least 4 locations:
 - O Camp Sargent Rd (across from Talant Rd);
 - O The private Merrimack Premium Outlets' sewer lateral;
 - o The entrance to Elbit Systems on Rt. 3 (Daniel Webster Highway); and
 - The Town's main sewer interceptor line along the B&M Railroad tracks/right-of-way
- The proposed route is within 0.25 and 0.50 miles of several residential neighborhoods, some of which rely upon private wells and septic systems.



MERRIMACK VILLAGE DISTRICT

March 3, 2015

Mr. Timothy J. Thompson Community Development Director Town of Merrimack 6 Baboosic Lake Road Merrimack, NH 03054

RE: AECOM Information Request for Tennessee Gas Pipeline Company, LLC (NED Project) Docket Number: PF14-22

Dear Mr. Thompson,

Thank you for the opportunity to respond to the Information Request that was submitted to the Town of Merrimack by AECOM on behalf of the Tennessee Gas Pipeline Company, LLC. As you know, the Merrimack Village District is responsible for providing potable water to 25,000 residents in the Town of Merrimack, New Hampshire. All of our water resources are derived exclusively from groundwater that is pumped from a series of high-yielding wells sited in three stratified drift aquifers. On an annual basis, we provide approximately 800,000,000 gallons of clean, potable water to our customers. The intent of this letter is to make it clear that the proposed pipeline route would directly cross sensitive environmental areas (designated protected aquifers, Wellhead Protection Areas, and surface water bodies that contribute to the availability of potable groundwater resources) that are critical to the Districts' groundwater resources.

Tennessee Gas Pipeline Company, LLC is in the pre-filing process of siting a pipeline route (identified as the NED Project) through the Town of Merrimack. One of the proposed routes of the NED gas pipeline crosses through the center of one of the principal aquifers utilized by the MVD (approximately pipeline mile marker 168), known locally as the Naticook Brook Aquifer. The MVD currently operates two Production Wells (MVD-2 and MVD-3) that pump groundwater from this Aquifer, which provides approximately 50% of the MVD's water supply capacity. This Aquifer is protected by the Town of Merrimack through an Aquifer Protection Overlay District and the contributing area for the two Production Wells is a registered Wellhead Protection Area (WHPA) with the State of New Hampshire. Loss of use of such a critical resource would have devastating consequences on our ability to provide a reliable source of water to the residents and businesses in the Town of Merrimack. The District is very opposed to the siting of a petroleum product pipeline through the WHPA in such close proximity to its Production Wells.

The proposed route of the pipeline also crosses Naticook Brook (pipeline mile marker 167.9-168) and is approximately 0.25 miles from Greens Pond. These two surface water bodies are hydraulically connected to the underlying sand and gravel Naticook Brook Aquifer. Recharge from these two surface water bodies plays an important role in maintaining

groundwater levels in the Aquifer. Any contamination or adverse impacts to either of these two water bodies will also likely impact groundwater quality.

Another major Aquifer (Witches Brook Aquifer) provides 33% of the MVD's groundwater capacity and is located in the towns of Amherst. Hollis, and Merrimack. The proposed pipeline route crosses this municipally designated Aquifer in the Town of Amherst between pipeline mile marker 161.5 and 165. Although the WHPA for these MVD Production Wells is about a mile from the proposed pipeline route, the MVD wants to also emphasize the importance of this regional Aquifer as a source of potable water for thousands of people in the local area.

The MVD has a mutual aid agreement with Pennichuck Water Works, Inc. to provide water in the event of an emergency when the MVD cannot meet demand. The proposed natural gas pipeline route crosses through a large swath of land that is part of the watershed for the surface water that Pennichuck Water relies on to meet the needs of its 86,000+ customers.

In summary, the proposed natural gas pipeline route crosses directly through the Wellhead Protection Area for the Naticook Brook Aquifer that provides 50% of the groundwater resources available to the MVD. It also crosses through a regional aquifer (Witches Brook Aquifer) that the MVD relies upon for another 33% of its groundwater capacity. Finally, the proposed pipeline is also located within the surface watershed for Pennichuck Water Works, Inc., a mutual-aid water supplier to the MVD. In total, approximately 83% of MVD's total water capacity is derived from the District's existing Production Wells that are located within close proximity to the proposed pipeline route. Loss of use of either of these Aquifers would have catastrophic consequences for the MVD. Based upon the results of previous groundwater investigations, it appears very unlikely that these existing wells of such high yield capacity could be relocated anywhere else in the Merrimack Service Area.

Best regards,

Ronald Miner, Jr. Superintendent

CC: MVD Board of Commissioners

Timothy Thompson, Community Development Emery & Garrett Groundwater Investigations

Attachment

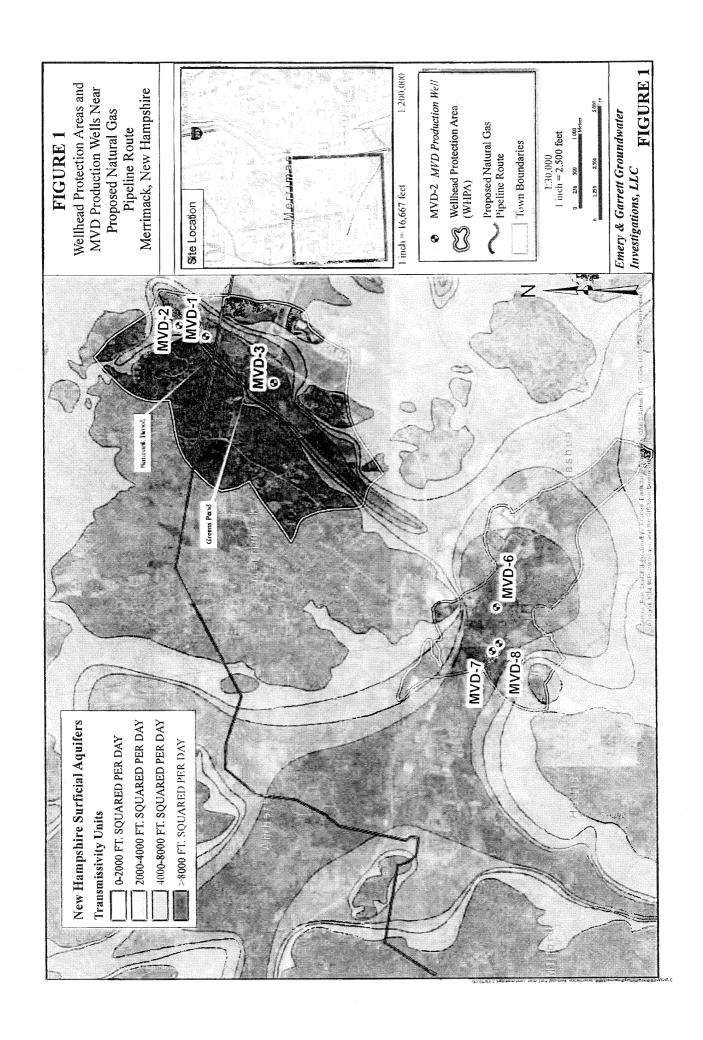


EXHIBIT Separate Sepa

MCC

- 1. Once the pipeline is installed, what limitations do you normally place on the allowed uses of the area along and above the actual pipeline? Since it could be placed in our conservation land, we want to know if our trail system and currently allowed uses would be impacted.
- 2. If the project will be built, what is your preferred method for doing wetland mitigation as may be necessary per NH State Law and NH DES wetland rules? Will you be making a NH DES ARM mitigation fund deposit or would you be working with the Town and Conservation Commission to find a suitable wetland mitigation project(s) within the Town of Merrimack?

Fire/Police/Emergency MGMT

- 1. How will the pipeline ROW be marked?
 - a. How will brush control be accomplished along the pipe line corridor, through chemical or mechanical processes? If chemicals are used will Safety Data Sheets (SDS) be provided to the Fire Department prior to any product application?
 - b. How will Kinder Morgan maintain the pipeline right of way for access, including in winter? Will there be snow plowing to maintain a navigable right of way during winter?
 - c. What is the protocol for vegetation maintenance within wellhead protection areas? What type of chemicals will be used?
 - d. What other Right of Way restrictions will be imposed on the MVD where the pipeline crosses our property and through our Wellhead Protection Area (WHPA)?
- 2. Will there be specific training for LOCAL First Responders responding an emergency along the ROW?
 - a. Who will train the fire department on what to do in the event of an emergency?
 - b. What types of NG training will be provided by Kinder Morgan emergency personnel and will they assume all training costs including personnel overtime? To ensure proper training education will this training be conducted at a minimum of annually for all parties involved
- 3. Will there be a need to purchase specialized equipment to assist First Responders in responding to an emergency along the ROW?
 - a. If so, where will that funding come from? What equipment will Kinder Morgan provide to the Merrimack Fire Department prior to an emergency, during an emergency and where will personnel be responding from with additional equipment?
 - b. Will there be a cache of equipment along the pipeline, what would be contained in the cache, and how far apart would they be located?

- 4. As an identified "Key Resource" and "Critical Infrastructure", what protocols are in place to protect the pipeline/ pressurization stations from sabotage / terrorism?
 - a. What steps have you taken to "harden" the pipeline/stations from terrorist activity?
 - b. What is your communications strategy re: threats?
 - c. Does your EOP plan address security issues relative to deterrence, preparation, detection and recovery operations?
- 5. How will you monitor personnel / vehicles on Pipeline or common property/easements? Will monitoring stations be alarmed (video monitored?) against intrusion?
 - d. How will Kinder Morgan limit the use of these access roads by unauthorized off road vehicles that could possibly impact any section of exposed NG pipe protruding from the ground?
 - e. Will there be remote security cameras installed along the route in Merrimack connected to the Merrimack Fire and Police Departments to allow for security and emergency monitoring of the pipe line and provide remote monitoring in the event of an emergency for early notifications?
 - f. If so, where does that monitoring take place?
- 6. Will your security plans, system maps and critical infrastructure information be provided to the TSA / DOT?
- 7. Will there be regular security inspections along the pipeline corridor reference to mitigating security risks?
 - g. What will the frequency of inspections be along the pipe line and of what type?
 - h. Will there be air patrols and/or ground patrols over the pipeline and if so, how often?

MVD

1. The MVD will require that a Construction Management Plan, Blasting Plan, Groundwater Monitoring Plan, and a Mitigation Plan be issued to the MVD for review far in advance of any construction of the pipeline. We will request that Kinder Morgan pay for MVD's consultants to implement the groundwater monitoring plan that will include the drilling of monitoring wells, baseline groundwater quality sampling, and subsequent groundwater sampling events during construction and post construction. We would like to know how this type of reimbursement process can be arranged.

- 2. Would this pipeline be "permitted" to transport other petroleum products? In addition, will the pipeline be *capable* of transporting other liquid petroleum products and if so, is there a potential for transport of other petroleum liquids at some point in the future?
- 3. In sensitive areas, who makes the call on what type of rock removal will be used (i.e. blasting, hammering or other)?
 - a. What are Kinder Morgan's expectations of blasting during the construction process? Is Kinder Morgan aware of the Town of Merrimack's Blasting Ordinance?
- 4. The proposed NED gas pipeline crosses through the center of one of the principal aquifers that supplies half of our ground water to the residents and businesses of Merrimack. If we were to lose this resource (for even a day) as a direct result from the pipeline location what would Kinder Morgan or Tennessee Gas Pipeline Company do to rectify this situation? Will Kinder Morgan reimburse MVD for costs incurred with regard to oversight of cleanup and restoration of the groundwater? How much of an Insurance Bond is Kinder Morgan going to place on the Wells in the Naticook Brook Aquifer, should they be adversely impaired by the Gas pipeline in any way. Our estimate of the cost to replace these wells (in the rare chance they could be replaced) would exceed \$5,000,000.
- 5. How does Kinder Morgan reimburse the MVD for added costs incurred when repair work needs to be performed on water lines that have been crossed by the gas pipeline or how does Kinder Morgan reimburse for the "added expenses" when future MVD water lines cross the pipeline?

<u>Additional Question</u> Fire/Police/Emergency MGMT

- 1. Will the natural gas (NG) in the pipeline be odorized? If not what provisions will Kinder Morgan make to provide adequate gas monitoring along the pipeline in the event of a potential release of NG? Will the Fire Chief determine what is adequate monitoring and detection capabilities to ensure the community is safe in the event of a potential release of NG? Who will maintain these sensors and will the data collected by these sensors be available on requested basis for review by the Merrimack Fire Department? Will a separate SCADA (supervisory control and data acquisition) system (or CRT monitor) be installed to monitor gas sensors for emergency management within the Merrimack Fire Department?
- 2. What type of response from Kinder Morgan would we receive for an odor of gas in the area of the pipeline? What type of response will Kinder Morgan make in the event of NG detector activation and when will the Merrimack Fire Department be notified that there has been a possible detection of a NG Release?

- 3. Will there be a Fire Department water supply availability installed along pipeline? Will Fire Hydrants be installed along the access road to meet the regulatory code compliance for building developments within the community?
- 4. Will there be automatic or remotely controlled shutoff valves? How far apart will these be located? Where will they be located? Will these remote valves be backed up with manual shutoff valves? What security measures will be taken to protect these protruding gas lines and valves from vandalism, impact from off road vehicles, flooding, lightning and other acts of weather or geological events?
- 5. Will there be documentation provided to the town regarding annual safety/corrosion inspections, manual and automatic valve operation testing to ensure proper operation?
- 6. Will there be a compressor station in town to re-pressurize the NG?
- 7. Will there be any Pig launcher/receiver sites within the town of Merrimack?
- 8. How much time will elapse from the time a possible leak occurs (when detected by the KM control center) until valves are being closed to stop the flow of Natural Gas? Will this shut down procedure start immediately or will KM send a verification crew to inspect the potential incident prior to starting the shutdown procedure?
- 9. How is static build up on/in the pipeline dissipated?
- 10. How does the pipeline company (Kinder Morgan) identify that they have a leak in the system? Is there a threshold below which they will not shut the system down due to minor leaks?
- 11. What are the capabilities of the pipeline control center for managing operations and emergencies, where will it be located and is there a backup center?
- 12. Will there be a radiological source used on site during the construction and weld testing process, and what are the contingency plans in the event of a radiological emergency?
- 13. When do we start the Emergency Response Plan process and who is involved in the process?
- 14. Is there any confined space areas planned along the pipe line for Merrimack?
- 15. What Fire Department resources may be needed on site during construction in the event of an emergency medical or trench collapse, etc.? Will access be maintained throughout the construction process for ambulance and fire apparatus?
- 16. How will residents living within the pipeline corridor be notified if there is an emergency? Will there be an audible notification system or only a phone tree for citizen notification?
- 17. What type of seismic protection is used to protect the pipeline?
- 18. Is any of the pipeline anticipated to be above ground in Merrimack?

Additional Resident Questions

- 1. What is the purity of the gas that would run through this pipeline? What chemicals remain in this gas from the fracking process? Will you provide a complete list to the town?
- 2. Will there be any main line valves, blow off valves, pig launchers, pig catchers, pig receivers, metering stations or compressor stations in Merrimack? What potential harm could these pose? Even if there are no current plans for these, could they be added in the future?
- 3. Can you describe alternate routes you considered through Merrimack that would avoid blasting through our nature preserve and putting over half of the town's drinking water at risk? Why didn't you choose one of those routes?
- 4. Are land owners required to sign a nondisclosure agreement if they accept an easement with your company?
- 5. Your filing states that the amount of property tax that the town of Merrimack may "possibly" receive is based on the value of the pipe. How quickly is this pipeline depreciated? In the past you have requested tax abatements from cities and towns. Can you tell us what caused you to seek these abatements?
- 6. Will herbicides be used to maintain the right of way in Merrimack? If you say no will you put that in writing. Not that it's not your first choice or they "may" be used. Will you commit in writing that herbicides will <u>not</u> be used by you or your subcontractors to maintain the right of way?
- 7. The proposed pipeline right of way will be very attractive to atv users and horseback riders. How do you prevent unauthorized activities from taking place over the pipeline? Would it be the responsibility of Merrimack police department to monitor those activities? How much will that cost the town?
- 8. There have been several instances of spills during horizontal directional drilling that result in Bentonite and drilling muds going into waterways, such as happened in the Upper Delaware River. How will you ensure this won't happen while drilling in our rivers and wetlands?
- 9. Will you create an escrow account to pay property owners for damage caused by pipeline construction, including damage to homes, wells, roadways and waterways?
- 10. Article 12-A of the NH State Constitution prohibits use of eminent domain "if the taking is for the use of private development." The NED project is entirely the domain of a private out-of-state corporation and can in no way be considered a federal-or state-government project. How do you justify using the threat of eminent domain proceedings?
- 11. The acceptable rate for leakage on this pipeline is 1%. What is 1% of 2.2 billion cubic feet?

- 12. Will you state uncategorically, here and now, that KM will never accept a dime of public money or money derived from ratepayer tariffs to offset building the pipeline?
- 13. In the case of a gas leak or explosion who is responsible for shutting off the gas? What is the response time?
- 14. The justification for this pipeline is to supply gas to NH and to power generation plants, but only 5% of this gas is contracted for use in NH. Have any power generation plants signed up for gas from this pipeline?
- 15. How long are the Marcellus supplies forecasted to provide gas if you continue to extract more and more gas each year? (Whatever the number follow up with: Do you feel it is being short sighted not to save the gas to ensure a long lasting supply for the citizens of this country?
- 16. According to your latest FERC filing, the pipeline will be 5 feet outside of the PSNH easement, requiring another clear-cut corridor next to the PSNH easement. Can you explain why?
- 17. According to your "Benefits to New Hampshire" handout, the pipeline will bring 5 permanent jobs and 520 temporary jobs to New Hampshire. Your report also states that local restaurants, hotels and businesses will see an increase in revenue...that leads me to believe that the jobs are not for local citizens. For the 520 temporary jobs, is there a requirement that they be for New Hampshire residents?
- 18. Who is going to pay for this pipeline and how and for how long? Your Frequently Asked Questions say the ratepayers, so you are going to destroy our properties, use of our own land and then charge us for doing it. Is that accurate?
- 19. In your "Benefits to New Hampshire" handout on page 3 you show the cost of winter gas prices have gone down. Can you explain why?
- 20. In FAQs, you state that there will be "temporary impacts to wildlife and the environment". If birds live in trees and you take down those trees and don't replace them or let them grow back over the pipeline...how is that temporary?
- 21. Are you going to supply or pay for necessary emergency infrastructure to each town on the pipeline route? If not, why do the communities need to bear the direct costs of something you build?
- 22. As part of this project you are constructing 9 new compressor stations but the exact locations of these compressor stations have not been finalized yet. Since these compressor stations are the largest industrial installations of this project and produce the most noise and pollution, once the sites are finalized, will you then grant the public and towns additional time to study and comment on these sites?
- 23. Can you please give us the name and location of one of your other current 80,000 HP compressor stations handling 1,460 PSI natural gas?
- 24. On the common land in Whittier Place, your map shows the pipeline on one side of the power lines then crossing perpendicularly under the power lines to the other side. Does crossing under the power line cause increased corrosion of the pipe and what do you do to protect against this?

Why have you chosen to make a perpendicular crossing in such a densely populated neighborhood?